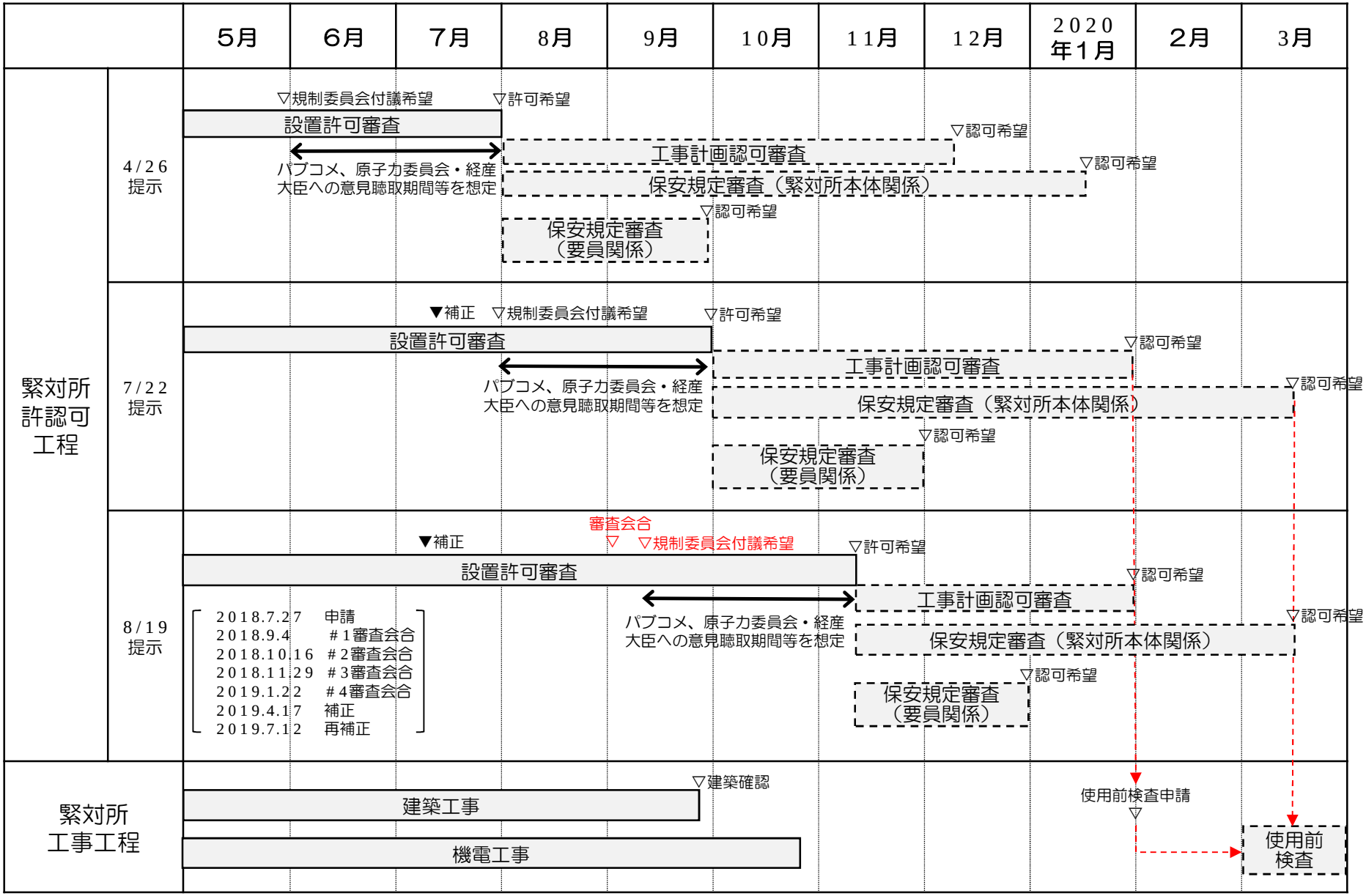大飯緊急時対策所許認可工程